

## Message Text

SECRET

PAGE 01 LONDON 02669 01 OF 02 011812Z

50

ACTION PM-07

INFO OCT-01 EUR-25 ISO-00 AF-10 MMS-03 OMB-01 CIAE-00 H-03

INR-10 L-03 NSAE-00 NSC-10 RSC-01 PRS-01 SPC-03 SS-20

SAM-01 DRC-01 /100 W

----- 084229

P R 011759Z MAR 74

FM AMEMBASSY LONDON

TO SECSTATE WASHDC PRIORITY 8352

SECDEF PRIORITY

INFO USCINCEUR

CINCPAC

CINCLANT

CINCUSNAVEUR

S E C R E T SECTION 01 OF 02 LONDON 02669

USCINCEUR, CINCPAC AND CINCLANT FOR POLADS

E.O. 11652: XGDS-1

TAGS: MARR, IO, UK

SUBJECT: DIEGO GARCIA NEGOTIATIONS

1. SUMMARY: DISCUSSIONS ON DIEGO GARCIA EXPANSION WITH UK FCO/MOD CONCLUDED ON FEBRUARY 28 WITH AD REFERENDUM AGREEMENT ON TEXTS OF GOVERNMENT-TO-GOVERNMENT AND SERVICE-TO-SERVICE EXCHANGES. ATMOSPHERE OF TALKS WAS CORDIAL WITH UK TRYING TO MEET U.S. SUBSTANTIVE POINTS WHILE SIMULTANEOUSLY TRYING TO KEEP LANGUAGE OF GOVERNMENT-TO-GOVERNMENT AGREEMENT BLAND FOR PUBLIC AND THIRD STATE PRESENTATION PURPOSES. UK GENERALLY SOUGHT TO LIMIT SCOPE OF AGREEMENT WHILE U.S. SIDE TRIED TO MAKE SURE THAT AGREEMENT PROVIDES FOR OPTIMUM FUTURE FLEXIBILITY. UK REPRESENTATIVES RESERVED POSITION ON ONLY ONE POINT - DEFINITION OF PURPOSE OF FACILITY - BUT ALLOWED DRAFT TO PROCEED WITHOUT BRACKETED LANGUAGE EVEN ON THIS ISSUE. ONLY SUBSTANTIAL U.S. POSITION NOT ACHIEVED WAS RIGHT TO CONSTRUCT "ANYWHERE" ON ISLAND.

SECRET

SECRET

PAGE 02 LONDON 02669 01 OF 02 011812Z

FORMAL UK APPROVAL OF AGREEMENT PROBABLY WILL BE DE-

LAYED FOR SOME WEEKS AS NEW GOVERNMENT TAKES OFFICE AND  
REQUIRES BRIEFINGS ON ALL ASPECTS OF FOREIGN POLICY.  
END SUMMARY.

2. DISCUSSIONS ON DETAILS OF NEW AGREEMENTS IN PRINCIPLE  
FOR DIEGO GARCIA EXPANSION BEGAN ON FEBRUARY 25 WITH  
MEMBERS OF STATE/DOD TEAM ASSISTED BY EMBASSY AND FCO/MOD  
TEAM HEADED BY J. E. JACKSON, HEAD OF FCO DEFENSE  
DEPARTMENT. AFTER PRELIMINARY EXCHANGE OF VIEWS AND  
THREE ALL-DAY NEGOTIATING SESSIONS, AD REFERENDUM AGREE-  
MENT WAS REACHED ON A GOVERNMENT-TO-GOVERNMENT EXCHANGE  
OF NOTES AND A SERVICE-TO-SERVICE EXCHANGE. THE ATMOS-  
PHERE OF THE TALKS WAS CORDIAL, ALTHOUGH THE BRITISH  
CONSISTENTLY TRIED TO EXPRESS THE SCOPE AND PURPOSE OF  
THE FACILITY IN NARROW TERMS, ASSERTEDLY FOR PRESEN-  
TATIONAL PURPOSES, WHILE THE U.S. SIDE PRESSED FOR  
LANGUAGE THAT WOULD MEET BRITISH COSMETIC CONCERNS  
WITHOUT IMPAIRING FLEXIBILITY TO ACCOMMODATE ANY FUTURE  
REQUIREMENTS.

3. SUMMARY OF MORE CONSEQUENTIAL ISSUES FOLLOWS:  
A. FORM - AGREEMENT WILL COMPRISE EXCHANGE OF NOTES  
AUTHORIZING DEVELOPMENT OF PRESENT LIMITED NAVAL COM-  
MUNICATIONS FACILITY TO USN SUPPORT FACILITY, AND SUPER-  
SEDING 1972 AGREEMENT.  
B. TITLE - BRITS COULD NOT ACCEPT "MARITIME AND  
AIR SUPPORT FACILITY". AGREEMENT EVENTUALLY REACHED ON  
"SUPPORT FACILITY OF THE UNITED STATES NAVY" AS BEING  
SUFFICIENTLY BROAD TO MEET DESIRES OF BOTH GOVERNMENTS;  
IT WAS ACCEPTED BY BOTH SIDES THAT THIS MERELY INDICATES  
NAVY WILL BE RESPONSIBLE OPERATING SERVICE, WITHOUT IM-  
PLYING ANY INHERENT RESTRICTION AS TO USING SERVICE OR  
NATURE OF US ACTIVITIES.  
C. SCOPE - BRITS WERE UNYIELDING IN THEIR VIEW THAT  
THIS AGREEMENT, LIKE THAT OF 1972, SHOULD IDENTIFY A  
SPECIFIC AREA FOR U.S. CONSTRUCTION, WITH HMG FREE TO  
CONSTRUCT ITS OWN FACILITY EITHER INSIDE OR OUTSIDE THAT  
AREA, EVEN THOUGH THERE ARE NO PRESENT UK PLANS TO DO SO.  
SINCE EVEN U.S. AMMO STORAGE EXPECTED TO BE WITHIN PRE-  
SENTLY DELIMITED AREA, WE ACCEPTED UK FORMULATION, BUT  
SECRET

SECRET

PAGE 03 LONDON 02669 01 OF 02 011812Z

OBTAINED STRENGTHENED PROVISIONS REGARDING U.S. ACCESS  
TO PORTIONS OF DIEGO OUTSIDE SPECIFIC AREA, AND CON-  
SULTATION BY HMG TO AVOID INTERFERENCE WITH U.S. USE,  
EVEN WITH REGARD TO UK ACTIVITIES OUTSIDE SPECIFIC  
AREA. BRITS ALSO WISHED TO DESCRIBE NEW FACILITY IN  
IDENTICAL TERMS TO PRESENT FACILITY UNDER 1972 AGREE-  
MENT, BUT FINALLY ACCEPTED ADDITION OF "SUPPLY AND SUP-  
PORT ELEMENTS" AND "ANCILLARY SERVICES", IN ORDER TO

PRESERVE FLEXIBILITY FOR FUTURE DEVELOPMENTS.

D. PURPOSE - THIS PROVED THE MOST DIFFICULT PARAGRAPH TO NEGOTIATE, WITH BRITS STRONGLY DESIROUS OF LIMITING IT TO IMPROVED COMMUNICATIONS AND SUPPORT TO US/UK SHIPS AND AIRCRAFT. WE SUCCESSFULLY INSISTED ON BROADENING IT TO ENCOMPASS SUPPORT TO DEFENSE REQUIRE-

SECRET

NNN

SECRET

PAGE 01 LONDON 02669 02 OF 02 011809Z

50

ACTION PM-07

INFO OCT-01 EUR-25 AF-10 ISO-00 MMS-03 OMB-01 CIAE-00 H-03

INR-10 L-03 NSAE-00 NSC-10 RSC-01 PRS-01 SPC-03 SS-20

SAM-01 DRC-01 /100 W

----- 084253

P R 011759Z MAR 74

FM AMEMBASSY LONDON

TO SECSTATE WASHDC PRIORITY 8353

SECDEF PRIORITY

INFO USCINCEUR

CINCPAC

CINCLANT

CINCUSNAVEUR

S E C R E T SECTION 02 OF 02 LONDON 02669

MENTS OF BOTH GOVTS. BRITS ACCEPTED THIS FORMULATION FOR PURPOSES OF DRAFT AD REFERENDUM AGREEMENT, BUT INDICATED THAT THEY WOULD HAVE TO CONTINUE TO CONSIDER IT IN FCO AND MOD EVEN PRIOR TO SUBMISSION OF DOCUMENTS TO MINISTERS. OUR ESTIMATE IS THAT HMG WILL EVENTUALLY ADOPT U.S. POSITION ON THIS POINT.

F. SUPPLEMENTARY LETTERS - BRITS DESIRED EITHER AN ANNEX OR SUPPLEMENTARY EXCHANGE OF LETTERS CONSTITUTING A FORMAL AGREEMENT WITH REGARD TO ADDITIONAL U.S. CONSTRUCTION FOR THE EXPANDED FACILITY. IN ORDER TO AVOID REQUIREMENT FOR FORMAL AMENDMENTS IN EVENT OF FUTURE

AND UNFORESEEABLE CHANGES, WE PERSUADED THEM TO ACCEPT U.S. DIPLOMATIC LETTER INFORMING HMG OF PLANNED CONSTRUCTION AND ACKNOWLEDGING APPLICABILITY OF BIOT AND 1974 DIEGO GARCIA AGREEMENTS TO POSSIBLE FURTHER CONSTRUCTION. UK REPLY SIMPLY ACKNOWLEDGES RECEIPT AND CONFIRMS U.S. INTERPRETATION OF RELEVANT AGREEMENTS. THIS EXCHANGE OF LETTERS WILL REMAIN CLASSIFIED, AND WILL BE SUPPLEMENTED BY ANOTHER LETTER FROM CINCUSNAVEUR TO SECRET

SECRET

PAGE 02 LONDON 02669 02 OF 02 011809Z

MOD SETTING FORTH DETAILS OF NEW CONSTRUCTION IN RELATION TO COMPARABLE ELEMENTS OF PRESENT COMMUNICATIONS FACILITY.

4. AS OF MARCH 1, IT APPEARS THAT THERE WILL BE A CHANGE OF GOVERNMENTS IN UK. IF THIS OCCURS, FINAL UK APPROVAL OF DRAFT AGREEMENTS MAY TAKE SOME WEEKS AS NEW GOVERNMENT REVIEWS WIDE RANGE OF FOREIGN POLICY ISSUES.

5. IN CONNECTION WITH FOREGOING, THOMSON, SUPERVISING UNDERSECRETARY, FCO INFORMED STODDART SEPARATELY THAT HE WOULD LIKE TO INITIATE FIRST PERIODIC CONSULTATION CALLED FOR IN GOVERNMENT LEVEL AGREEMENT ON MUTUAL POLICIES AND OBJECTIVES IN INDIAN OCEAN AREA DURING FIRST TWO WEEKS OF MAY IN LONDON. IT WAS LEFT THAT WE WOULD BE IN FURTHER CONTACT THROUGH OUR RESPECTIVE EMBASSIES IN DETERMINING FIXED DATE AND DEVELOPMENT OF AGENDA.

6. AGREED DRAFT TEXTS BEING POUCHED.

ANNENBERG

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** CONSTRUCTION, AGREEMENT DRAFT, MILITARY BASE AGREEMENTS, NEGOTIATIONS, PORT FACILITIES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 01 MAR 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974LONDON02669  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** X1  
**Errors:** N/A  
**Film Number:** n/a  
**From:** LONDON  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19740375/aaaacrul.tel  
**Line Count:** 204  
**Locator:** TEXT ON-LINE  
**Office:** ACTION PM  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:**  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** GolinoFR  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 19 JUL 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <19-Jul-2001 by izenbei0>; APPROVED <27 JAN 2003 by GolinoFR>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** DIEGO GARCIA NEGOTIATIONS  
**TAGS:** MARR, XO, UK, US  
**To:** STATE DOD  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005